# Policy Matters: how drug and social policies impact locally and how communities have responded

**Susanne MacGregor** 

Clondalkin Drug and Alcohol Task Force

National Conference: Drug Harms, Policy Harms, Poverty and Inequality

28 April 2016

Dublin



# Key messages

- Clondalkin is not alone
- Global policies of the last thirty years have been harmful
- Poor communities have suffered most
- Communities have responded and resisted
- Now people have had enough
- Communities need to form alliances
- Drug policies need to link with wider social and economic policies
- Public health approach integrates policies



Capitalism – inequality, poverty and austerity policies

# SOCIAL AND ECONOMIC POLICIES



## The Divide

#### What happens when the rich get richer?

- Toxic effects of divided communities on everyone who lives in them
- Income inequality explains most modern social ills – violence, obesity, drug abuse, depression, teenage pregnancies, ill health
- Breakdown of society, fear of crime, rising mental health issues
- Rise of super-rich
- Debt

Wilkinson and Pickett The Spirit Level 2009

#### Era of neo liberalism

'changes in social rights, growth in inequality, restructuring of the welfare state, liberalisation of labour markets, deregulation of financial markets, outsourcing of public services, dismantling of corporatism'

Steffan Mau Inequality, marketization and the majority class: why did the European middle classes accept neo-liberalism? Palgrave Provocations 2015: vii



# COMMUNITY SEGREGATION AND DEPRIVATION

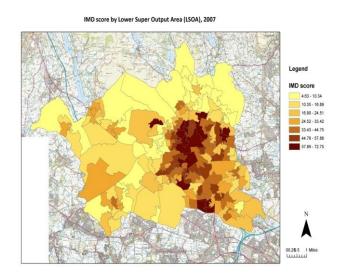
Space matters

Inequality is visible

Rich take up more space

Poor live with hazards, pollution and harm

Concentration of problems





War on drugs versus harm reduction

## **DRUG POLICIES**



## **War on Drugs**

**President Nixon** 



The Nixon campaign in 1968, and the Nixon White House after that, had two enemies: the anti- war left and black people.

"You understand what I'm saying? We knew we couldn't make it illegal to be either against the war or blacks, but by getting the public to associate the hippies with marijuana and blacks with heroin - and then criminalizing both heavily, we could disrupt those communities. . . We could arrest their leaders, raid their homes, break up their meetings, and vilify them night after night on the evening news. Did we know we were lying about the drugs? Of course we did."

[former Nixon domestic policy chief John Ehrlichman, April 2016 Harpers Magazine]



## Making drug control 'fit for purpose'

Antonio Maria Costa
UNODC Executive Director 7 March 2008

### Unintended consequences of current drug policies

- criminal black market
- policy displacement
- geographical displacement
- substance displacement
- distorted perceptions of users of illicit drugs











Impact of heroin epidemic on poor estates

You have to take heroin to feel normal Rattling - gouching

All the young men who've died

All funerals

You're in a dream world – your own big plastic bubble

My dad was a drug dealer

– his home was called

THE SHOP

He gave me heaven on a piece of foil

Living in a War Zone

Constant thieving

This policeman came to give a talk to the Residents Association on security

While he was giving his talk, someone set his car on fire and stole his helmet

This is happening in my family



## **Lorraine in Bradford**

Then - before the heroin epidemic – there was a sense of community but it was really rough – then everyone was in for alcohol – so it was horrible before but there was a sense of community

Now – the estate's been fractured – the drugs wrecked it really –

Everyday I feel hurt, pain, anger, hate - that's why I went on heroin — to block out those feelings

Some people are getting their lives together with a lot of courage and determination - but others going down a big steep hill, into a big black hole



## **Community based approaches**

# Themes in framing drugs problem locally

- community safety
- neighbourhood decline
- crime
- drug dealing
- parenting
- child protection
- policing strategies
- influence of outsiders

## Why they work

- Make problems visible
- Demand solutions
- Demand reallocation of resources
- Different way of seeing the problem
- Challenge moral frameworks
- Give voice to those previously excluded



the smallest event can rip through poor lives, sending them spinning out of control

Matthew Desmond Evicted 2016 [Ethnographic study of Milwaukee]

Never let a good crisis go to waste

## IMPACT LOCALLY



## The Paradox of Partnership: conflicting outcomes

### Liberal governance

- civil society and NGOs involved
- local champions crucial
- sharing best practice a benefit
- issues raised on local and national agendas

#### **Economics of neoliberalism**

- Communities fragmented and destabilised
- Managerialism
- Constant restructuring
- Constant change in goals and targets
- Lack of resources, both financial and human
- Short term contracts difficult to build or retain staff
- Unrealistic objectives
- Performance management pushes agencies to focus on short-term targets

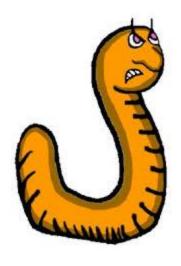








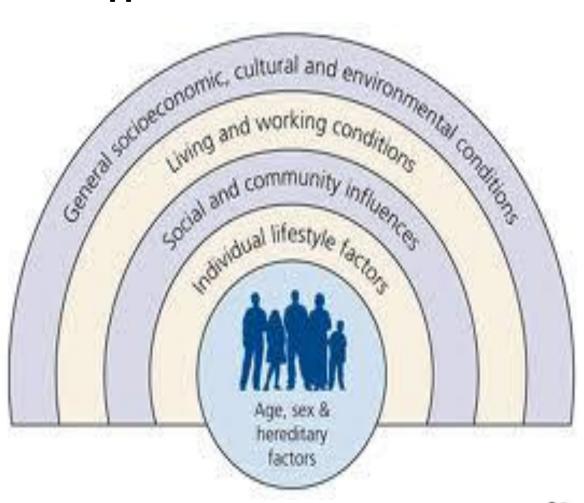






#### The value of a public health approach

- social determinants
- healthy life styles
- at risk groups, behaviours and settings





## **Conclusions for policy**

- Keep local people in the picture otherwise policies lose their radicalism and momentum
- Communities need support among politicians only governments can change the law and allocate resources
- Give local areas flexibility to respond to the shape of the problem in their area
- Abstinence and prohibition-based policies do not work they are too constraining and out of date
- Base policy and practice on harm reduction principles including for the police
- More generally, link drug policies to policies to build a more equal and caring welfare (health and wellbeing) state

